# ADMINISTRATION GROUP BUDGET MOTION 2025/26

#### ANGUS COUNCIL

#### **REVENUE & CAPITAL BUDGETS 2025/26**

#### Special Angus Council – 27 February 2025

## ADMINISTRATION BUDGET PROPOSAL AS DETAILED IN AGENDA ITEM 6 AGENDA ITEMS 3 TO 5 AND 6 BY THE ADMINISTRATION GROUP

I formally move that the Council: -

- 1. Note the latest 2024/25 revenue and capital monitoring position as reported to the Policy & Resources Committee on 28 January 2025 as set out in Reports 19/25 and 20/25, respectively.
- 2. Have due regard to the public sector equality duty and the detail provided in the equalities impact assessments and the Fairer Scotland Duty, and the detail provided in the relative assessments related to reducing inequalities of outcome caused by socio-economic disadvantage, when making strategic decisions, all accompanying the reports for Agenda Items 3 to 6 for this meeting.
- 3. Note and approve the Council Delivery Plan as set out in Report 49/25 as submitted by the Chief Executive as amended by Report 67/25, the Administration Budget Proposals published in terms of Standing Order 4.
- 4. Note the views of the Trade Union representatives on the Central Consultative Committee arising from their meeting earlier today as per the verbal update provided at this meeting by the Director of HR, OD, Digital Enablement, IT & Business Support.
- 5. Note and approve the recommendations as set out in Report 50/25 as submitted by the Director of Finance relating to the 2025/26 Plans and Budget Consultation Results from Phases 1 and 2.
- 6. Note and approve the recommendations as set out in Report 51/25 as submitted jointly by the Acting Director of Education & Lifelong Learning and the Director of Finance relating to the Review of Charges within the Education and Lifelong Leaning Directorate.
- 7. Note and approve the recommendations as set out in Report 52/25 as submitted jointly by the Director of Infrastructure & Environment and the Director of Finance relating to the Review of Charges within the Infrastructure & Environment Directorate.
- 8. Note and approve the recommendations as set out in Report 53/25 as submitted jointly by the Acting Director of Legal, Governance & Change and the Director of Finance relating to the Review of Charges within the Legal, Governance & Change Directorate.
- 9. Note and approve the recommendations as set out in Report 54/25 as submitted jointly by the Acting Depute Chief Executive and the Director of Finance relating to the Review of Charges within the Vibrant Communities & Sustainable Growth Directorate.
- 10. Note and approve the recommendations as set out in Report 55/25 as submitted by the Chief Officer, Angus Integrated Joint Board relating to the Review of Angus Council Charges for Support and Care Services and Residential Fees 2025/26.
- 11. Note and approve the recommendations as set out in Report 56/25 as submitted by the Director of Finance relating to the Devolved Budget to Angus Health and Social Care Partnership Integration Joint Board for 2025/26.
- 12. Note and approve the recommendations as set out in Report 57/25 as submitted jointly by the Acting Director of Legal, Governance & Change and the Director of Finance relating to ANGUSalive Charges Review & Budget Settlement 2025/26.

- 13. Note and approve the recommendations as set out in Reports 58/25, 60/25 and 61/25 as submitted by the Director of Finance relating to the Provisional Revenue & Capital Budget Background Report and Setting of the 2025/26 Council Tax; the Provisional Revenue Budget Volume and the 2024/2029 Capital Plan & Provisional Capital Budget 2025/26 respectively as amended by Report 67/25, the Administration Budget Proposals published in terms of Standing Order 4.
- 14. Note the total net revenue expenditure to be met from Council Tax / Reserves for 2025/26 of £74.481 million as set out in Report 67/25, the Administration Budget Proposals published in terms of Standing Order 4.
- 15. Approve the proposed 1.75% level for Council Tax non-collection in 2025/26 as set out in Report 58/25. This would result in a Band D equivalent tax base of 48,542 as set out in **Statement 1.**
- 16. Note and have due regard to the public sector equality duty, the Fairer Scotland Duty and the Children's Rights & Wellbeing duty in terms of the detail provided in Report 59/25 as submitted by the Director of Finance relating to the Equality Impact Assessment: Setting of the 2025/26 General Fund Revenue and Capital Budgets and Council Tax.
- 17. Approve the drawdown of £0.958 million from Council Reserves to fund One off Budget Issues, as set out in Report 62/25 and adjusted for the proposals set out in Report 67/25 as shown in **Statement 2**, noting this will be funded from the uncommitted General Fund Reserve.
- 18. Approve the use of £2.802 million of Council Reserves which, along with the proposed increase in Council Tax, will enable delivery of a balanced budget in 2025/26 as set out in **Statement 2**.
- 19. Approve the Council Tax Calculation Statement, which encompasses all of the appropriate elements of this Motion as set out in **Statement 2**.
- 20. Agrees an Angus Council Band D Council Tax Charge for 2025/26 as follows: -

#### Council Tax (Band D) £1,461.52 (as set out in Statement 2)

- 21. Note the Council Tax for 2025/26 for each valuation band as set out in Statement 3.
- 22. Approve the recommendations as set out in Report 62/25, as submitted by the Director of Finance, relating to an Update on the General Fund Reserve and the Proposed Budget Strategy for the Use of the Reserve Balance over the Period 2025/26 2028/29 as amended in Statements 4a & 4b.
- 23. Note the impact on the level of Earmarked Reserves of the proposals detailed in this Motion, as detailed in **Statement 5**.
- 24. Note and approve the recommendations as set out in Report 63/25 as submitted by the Director of Finance relating to the Provisional 3 Year Revenue Budget Position for 2025/26 and Indicative Revenue Budgets for 2026/27 and 2027/28 as amended in Statements 6a & 6b.
- 25. Note and approve the recommendations as set out in Report 64/25 as submitted by the Director of Finance relating to the Capital Strategy 2025/26.
- 26. Note and approve the recommendations as set out in Report 65/25 as submitted by the Director of Finance regarding the Long Term Affordability of the General Fund Capital Plan **as amended by Report 67/25**, the Administration Budget Proposals published in terms of Standing Order 4.
- 27. Approve the recommendations as set out in Report 66/25 as submitted by the Director of Finance regarding the Setting of Prudential Indicators for the 2025/26 Budget Process as amended by Report 67/25, the Administration Budget Proposals published in terms of Standing Order 4.

#### **ANGUS COUNCIL**

#### **ADMINISTRATION GROUP - REVENUE BUDGET 2025/26**

#### **COUNCIL TAX NON-COLLECTION LEVEL**

| COUNCIL TAX BAND D EQUIVALENT | Yield for<br>every (£1)<br>Charge |
|-------------------------------|-----------------------------------|
| 100% Collection               | £49,407                           |
| 99% Collection                | £48,913                           |
| 98.25% Collection             | £48,542                           |
| 98% Collection                | £48,419                           |
| 97% Collection                | £47,925                           |
| 96% Collection                | £47,431                           |
| 95% Collection                | £46,937                           |
| 94% Collection                | £46,443                           |

Notwithstanding that a 1.75% non-collection allowance is recommended for budget setting purposes the Council is advised that all legal means available will continue to be used to collect all Council Tax due.

| Administration Group - Revenue Budget 2025/26   | STATEMENT 2   |
|---|---------------|
| Council Tax Calculation Statement   | <u>£m</u>     |
| Net Expenditure To Be Met From Council Tax<br>(before Contributions to / (from) Council Reserves) | 74.481        |
| Add: Additional Expenditure Impact of Council Tax Increase on Council Tax Reduction Budget        | 0.224         |
| Less: Drawdown from Council Reserves to Fund One Off Budget Issues                                | (0.958)       |
| Less: Drawdown from Council Reserves To Balance Budget  | (2.802)       |
| NET EXPENDITURE TO BE MET FROM COUNCIL TAX  | 70.945        |
|   | <u>Number</u> |
| Council Tax Base (Band D equivalent number of dwellings)  | 49,407        |
| Less: Recommended Provision for non-collection (1.75%)  | (865)         |
| Revised Tax Base  | 48,542        |
| Band D Council Tax 2025/26  | £1,461.52     |
| Band D Council Tax Increase from 2024/25 (£)  | £144.84       |
| Band D Council Tax Increase from 2024/25 (%)  | 11.00%        |

#### **IMPACT OF 11% INCREASE ON COUNCIL TAX**

| Band | Fraction<br>of<br>Band D | 2024/25<br>Council Tax<br><u>£</u> | 2025/26<br>Council Tax<br><u>£</u> | Impact of Council Tax Increase (11%) Band D Increase £ | Increase<br><u>%</u> |
|------|--------------------------|------------------------------------|------------------------------------|--|----------------------|
| Α    | 240/360                  | 877.79                             | 974.35                             | + 96.56  | 11.0%                |
| В    | 280/360                  | 1,024.08                           | 1,136.74                           | + 112.66   | 11.0%                |
| С    | 320/360                  | 1,170.38                           | 1,299.13                           | + 128.75   | 11.0%                |
| D    | 360/360                  | 1,316.68                           | 1,461.52                           | + 144.84   | 11.0%                |
| E    | 473/360                  | 1,729.97                           | 1,920.27                           | + 190.30   | 11.0%                |
| F    | 585/360                  | 2,139.61                           | 2,374.97                           | + 235.36   | 11.0%                |
| G    | 705/360                  | 2,578.50                           | 2,862.14                           | + 283.64   | 11.0%                |
| Н    | 882/360                  | 3,225.87                           | 3,580.72                           | + 354.85   | 11.0%                |

#### Administration Group Revenue Budget 2025/26

As a result of the proposals in the Motion some of the recommendations in Report 62/25 need to be updated to reflect revisions to the figures.

The motion, therefore, amends the recommendations of Report 62/25 as follows:

i: unchanged

ii: unchanged

iii: approve the 4 year strategy for the use of the Uncommitted General Fund Reserve of £18.160 million over the 4 year period 2025/26-2028/29 as set out in **Statement 4b**;

iv: unchanged

v: note that the projected remaining Uncommitted General Fund Reserve position after all of the above recommendations are applied is £0.135 million as set out in **Statement 4b**;

18.295

18.160

0.135

#### **GENERAL FUND RESERVE STRATEGY - 2025/26-2028/29**

|   | S  |         |                                    |          |  |         |
|---|--|---------|------------------------------------|----------|--|---------|
|   | Core General Excepti Fund Reserve Uncommitt- Press |         | Severance/Staff<br>Training/ Staff | Spend to | Reserve<br>Drawdown<br>Strategy<br>(2025/26- |         |
|   | ments  | Reserve | Redeployment                       | Save etc | 2027/28)                                     | Total   |
|   | £m   | £m      | £m                                 | £m       | £m   | £m      |
| Reserve Balance available per existing<br>Reserve Strategy            | 7.119  | 1.556   | 4.157                              | 1.060    | 7.000  | 20.892  |
| Less Projected Net Overspend (Report 20/25                            | )  |         |                                    |          |  | (2.597) |
| Total Funding Available For New Reserve Strategy, App A, Report 62/25 |  |         |                                    |          |  | 18.295  |

Summary of Proposed New General Fund Reserve Strategy 2025/26 -2028/29 Reserve Roads/ One off One off Exceptional Drawdown Graduate/ Property & Budget budget Core General Cost Severance/ Staff Strategy Modern Parks Issues Issues Allocation to Change Fund Reserve Training/ Staff Spend to (2025/26-R&R Investments 2026/27-Pressures Apprentice Increase Uncommitted Reserve Redeployment Save etc 2028/29) Programme Funds 2025/26 Contingency 2028/29 Fund Total £m Proposals For New Reserve Strategy Report 0.242 2.750 1.500 1.000 7.350 1.500 1.000 0.803 0.500 1.500 0.150 18.295 0.155 0.155 (0.107)(0.048)(0.155)0.135 2.750 1.500 1.000 7.302 1.500 1.000 0.958 0.500 1.500 0.150 18.295

**Total Funds Available** 

Commitments Proposed per new Reserve Strategy

Uncommitted General Fund Reserve Balance

| Impact of Administration Motion                         |
|---|
| One-off Budget Issues / Investments                     |
| Amended Reserve Drawdown Strategy                       |
| Revised New Reserve Strategy -<br>Administration Motion |

Proposed new Reserve Strategy

62/25

#### <u>Administration Group - 2025/26 Revenue Budget</u> <u>Statement of Earmarked Reserves</u>

| Reserve   | Minimum<br>Balance  | Actual<br>Balance<br>1/04/2024 | Contributions<br>to/(from)<br>during<br>2024/25 | Estimated<br>Commitments<br>at 1/04/2025 | Estimated<br>Uncommitted<br>Balance at<br>1/04/2025 | Reserve Strategy<br>per Report 62/25 | Proposed Use of<br>Reserves per<br>Motion | 2025/26-2028/29<br>per Motion | Estimated | :     |
|---|---------------------|--------------------------------|---|--|---|--------------------------------------|---|-------------------------------|-----------|-------|
|   | £m                  | £m                             | £m  | £m                                       | £m  | £m                                   | £m  | £m                            | £m        |       |
| General Fund  | n/a                 | 60.703                         | 0.000   | (56.181)                                 | 4.522   | 13.773                               | (0.958)                                   | (17.202)                      | 0.135     |       |
| Memorandum Purposes Other Reserves included in the General Fund) Car Parking Reserve Arbroath Harbour Reserve Devolved School Management Special Funds Renewal & Repair Fund: - | n/a<br>0.100<br>n/a | 0.188<br>0.208<br>0.374        | 0.000   | 0.000<br>0.000<br>(0.374)                | 0.188<br>0.208<br>0.000                             | 0.000                                | 0.000                                     | 0.000                         | 0.208     |       |
| Roads & Transportation  | 0.100               | 0.100                          | 0.000   | 0.000                                    | 0.100   | 0.000                                | 0.000                                     | 0.400                         | 0.500     |       |
| Property  | 0.150               | 0.272                          | 0.000   | (0.075)                                  | 0.197   | 0.000                                | 0.000                                     | 0.400                         | 0.597     |       |
| Information Technology  | 0.100               | 0.088                          | 0.000   | 0.000                                    | 0.088   | 0.000                                | 0.000                                     | 0.000                         | 0.088     | (Note |
| Recreation (Angus Alive)  | n/a                 | 0.000                          | 0.000   | 0.000                                    | 0.000   | 0.000                                | 0.000                                     | 0.000                         | 0.000     |       |
| Recreation (Parks)  | 0.015               | 0.016                          | 0.000   | 0.000                                    | 0.016   | 0.000                                | 0.000                                     | 0.200                         | 0.216     |       |
| Capital Fund  | n/a                 | 1.538                          | 0.000   | (1.538)                                  | 0.000   | 0.000                                | 0.000                                     | 0.000                         | 0.000     |       |
| Insurance Fund  | n/a                 | 0.684                          | 1.000   | 0.000                                    | 1.684   | 0.000                                | 0.000                                     | 0.000                         | 1.684     |       |

Note 1 - It should be noted that the IT Renewal & Repairs Fund has gone below the minimum balance.

#### Administration Group Revenue Budget 2025/26

As a result of the proposals in the Motion some of the recommendations in Report 63/25 need to be updated to reflect revisions to the figures.

The Motion, therefore, amends the recommendations of Report 63/25 as follows:

i: unchanged;

ii: unchanged;

iii: note the projected funding gaps for 2025/26, 2026/27 and 2027/28 that will need to be addressed as set out in **Statement 6b**;

iv: note the budget savings and the use of reserves for financial years 2025/26, 2026/27 and 2027/28 amended as per statement 4b as set out in statement 6b;

v: note that Council Tax increases of 11% in year one and 9% in years two and three have been assumed;

vi: note the potential path to a balanced budget for the 3 year period as set out on an indicative basis only in **Statement 6b** which shows a gap remaining of £2.773 million even after increases in Council Tax, significant savings and the use of reserves on a substantial scale

vii: no longer required

viii: unchanged

### Administration Group - 2025/26 Revenue Budget Amended Appendix A to Report 63/25

Remove

| NET EXPENDITURE SUMMARY STATEMENT   | Provisional<br>Budget<br>2025/26<br>£ m | One Off<br>Budget<br>Issues<br>2025/26<br>£ m | Budget<br>Growth<br>2026/27<br>£ m | Savings<br>2026/27<br>£ m | Provisional<br>Budget<br>2026/27<br>£ m | Budget<br>Growth<br>2027/28<br>£ m | Savings<br>2027/28<br>£ m | Provisional<br>Budget<br>2027/28<br>£ m |
|---|---|---|------------------------------------|---------------------------|---|------------------------------------|---------------------------|---|
| SERVICE   |   |   |                                    |                           |   |                                    |                           |   |
| Education & Lifelong Learning   | 160.108                                 | 0.000   | 0.551                              | (0.900)                   | 159.759                                 | 0.551                              | (0.500)                   | 159.810                                 |
| Infrastructure & Environment Children, Families & Justice   | 38.898<br>29.356                        | (0.334)<br>(0.354)                            | 0.806<br>0.374                     | (0.672)<br>0.000          | 38.698<br>29.376                        | 0.806<br>0.374                     | (0.267)<br>0.000          | 39.237<br>29.750                        |
| HR, OD, Digital Enablement, IT & Business Support   | 10.185                                  | 0.000   | 0.000                              | (0.200)                   | 9.985                                   | 0.000                              | 0.000                     | 9.985                                   |
| Legal, Governance & Change Vibrant Communities & Sustainable Growth   | 9.657<br>5.769                          | (0.140)<br>(0.130)                            | 0.000<br>0.100                     | (0.510)<br>(0.010)        | 9.007<br>5.729                          | 0.000<br>0.100                     | (0.010)<br>(0.010)        | 8.997<br>5.819                          |
| Finance   | 4.054                                   | 0.000   | 0.000                              | (0.010)                   | 4.034                                   | 0.000                              | 0.000                     | 4.034                                   |
| Chief Executive   | 1.798                                   | 0.000   | 0.000                              | 0.000                     | 1.798                                   | 0.000                              | 0.000                     | 1.798                                   |
| Other Services SERVICES SUB-TOTAL   | 6.850<br><b>266.675</b>                 | 0.000   | 0.506<br><b>2.337</b>              | (1.000)<br>(3.312)        | 6.356<br><b>264.742</b>                 | 0.235<br><b>2.066</b>              | 0.000                     | 6.591<br><b>266.021</b>                 |
| Commonwell House  |   | , ,   |                                    | , ,                       |   |                                    |                           |   |
| Corporate Items Capital Financing Costs   | 11.500                                  | 0.000   | 0.000                              | 0.000                     | 11.500                                  | 0.000                              | 0.000                     | 11.500                                  |
| Provision for Pay award (2024/25, 2025/26 & 2026/27)  | 5.600                                   | 0.000   | 4.847                              | 0.000                     | 10.447                                  | 4.428                              | 0.000                     | 14.875                                  |
| Provision for Employers NI Increase Provision for Employer NI Increase - AHSCP Share                                | 5.000<br>0.357                          | 0.000   | 0.100<br>0.000                     | 0.000                     | 5.100<br>0.357                          | 0.102<br>0.000                     | 0.000                     | 5.202<br>0.357                          |
| Contingency for Budget Risks  | 1.448                                   | 0.000   | 2.000                              | 0.000                     | 3.448                                   | 2.000                              | 0.000                     | 5.448                                   |
| Corporate Change Programme Savings to be allocated  | 0.911                                   | 0.000   | 0.000                              | 0.000                     | 0.911                                   | 0.000                              | 0.000                     | 0.911                                   |
| Corporate Change Programme Savings CORPORATE ITEMS SUB-TOTAL  | (2.551)<br><b>22.265</b>                | 0.000   | 0.000<br><b>6.947</b>              | 0.000                     | (2.551)<br><b>29.212</b>                | 0.000<br><b>6.530</b>              | 0.000                     | (2.551)<br><b>35.742</b>                |
| ASSUMPTION - PREVIOUS YEAR BALANCED BUDGET  | 0.000                                   | 0.000   | 0.000                              | 0.000                     | (10.029)                                | 0.000                              | 0.000                     | (15.823)                                |
| Others  |   |   |                                    |                           |   |                                    |                           |   |
| Surplus Local Tax Income  | (0.234)                                 | 0.000   | 0.000                              | 0.000                     | (0.234)                                 | 0.000                              | 0.000                     | (0.234)                                 |
| Income from Long Term Empty Properties Specific Grants Netted off Within Services                                   | (0.500)<br>3.944                        | 0.000   | 0.000                              | 0.000                     | (0.500)<br>3.944                        | 0.000                              | 0.000                     | (0.500)<br>3.944                        |
| OTHER SUB-TOTAL   | 3.210                                   | 0.000   | 0.000                              | 0.000                     | 3.210                                   | 0.000                              | 0.000                     | 3.210                                   |
| Tayside Valuation Joint Board   | 0.931                                   | 0.000   | 0.000                              | 0.000                     | 0.931                                   | 0.000                              | 0.000                     | 0.931                                   |
| Tayside Contracts (Net Surplus - Angus Share)   | (0.250)                                 | 0.000   | 0.000                              | 0.000                     | (0.250)                                 | 0.000                              | 0.000                     | (0.250)                                 |
|   | 0.681                                   | 0.000   | 0.000                              | 0.000                     | 0.681                                   | 0.000                              | 0.000                     | 0.681                                   |
| Angus Health & Social Care Partnership  | 78.640                                  | 0.000   | 0.000                              | 0.000                     | 78.640                                  | 0.000                              | 0.000                     | 78.640                                  |
| NET EXPENDITURE   | 371.471                                 | (0.958)                                       | 9.284                              | (3.312)                   | 366.456                                 | 8.596                              | (0.787)                   | 368.471                                 |
| General Revenue Grant   | (263.742)                               | 0.000   | 0.274                              | 0.000                     | (263.468)                               | 1.097                              | 0.000                     | (262.371)                               |
| Non Domestic Rates Income   | (29.304)                                | 0.000   | 0.000                              | 0.000                     | (29.304)                                | 0.000                              | 0.000                     | (29.304)                                |
| Specific Grants TOTAL GOVERNMENT GRANT  | (3.944)<br>(296.990)                    | 0.000   | 0.000                              | 0.000                     | (3.944)<br>(296.716)                    | 0.000                              | 0.000                     | (3.944)<br>( <b>295.619</b> )           |
| NET EXPENDITURE TO BE MET FROM COUNCIL TAX  | 74.481                                  |   |                                    |                           | 69.740                                  |                                    |                           | 72.852                                  |
| COUNCIL TAX (2024/25 BAND D CHARGE)   | (63.494)                                |   |                                    |                           | (63.946)                                |                                    |                           | (64.046)                                |
| PROJECTED FUNDING GAP AFTER CHANGE PROGRAMME SAVINGS  | 10.987                                  |   |                                    |                           | 5.794                                   |                                    |                           | 8.806                                   |
| PATH TO A BALANCED BUDGET   |   |   |                                    |                           |   |                                    |                           |   |
| INDICATIVE INCREASE IN COUNCIL TAX BASE INCOME  | (0.452)                                 |   |                                    |                           | (0.100)                                 |                                    |                           | (0.100)                                 |
| INDICATIVE INCREASE IN COUNCIL TAX INCOME (11% 25/26 and 9% for 26/27 & 27/28)) Net of Council Tax Reduction Impact | (6.775)                                 |   |                                    |                           | (5.728)                                 |                                    |                           | (6.201)                                 |
| GENERAL FUND RESERVE DRAWDOWN STRATEGY (on going)   | (2.802)                                 |   |                                    |                           | (2.000)                                 |                                    |                           | (1.500)                                 |
| USE OF GENERAL FUND RESERVE - ONE OFF BUDGET ISSUES   | (0.958)                                 |   |                                    |                           | (0.500)                                 |                                    |                           | (0.500)                                 |
| OTHER USE OF RESERVES (IF AVAILABLE)  | 0.000                                   |   |                                    |                           | 0.000                                   |                                    |                           | 0.000                                   |
| ADJUSTMENT FOR PREVIOUS YEARS ONE-OFF SOLUTIONS   | 0.000                                   |   |                                    |                           | 2.802                                   |                                    |                           | 2.000                                   |
| PROJECTED REMAINING FUNDING GAP/(SURPLUS)   | (0.000)                                 |   |                                    |                           | 0.268                                   |                                    | ĵ                         | 2.505                                   |
| CUMULATIVE REMAINING FUNDING GAP/(SURPLUS)  |   |   |                                    | •                         | 0.268                                   |                                    | •                         | 2.773                                   |